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**REPORT TO: MORAY INTEGRATION JOINT BOARD ON 26 MARCH 2020**

**SUBJECT: REVISED SCHEME OF INTEGRATION TO HOST GRAMPIAN WIDE MENTAL HEALTH AND LEARNING DISABILITY SERVICES**

**BY: CHIEF OFFICER**

**1. REASON FOR REPORT**

- 1.1. To inform the Board of the transfer of operational and budget responsibility for Grampian-wide Mental Health and Learning Disability Services (MHLDD) to the Chief Officer of Aberdeen City Health and Social Care Partnership (HSCP).

**2. RECOMMENDATION**

**2.1 It is recommended that the Moray Integration Joint Board (IJB):**

- i) note that NHS Grampian (NHSG) will be delegating operational responsibility and the associated budget for Grampian-wide inpatient and specialist Mental Health and Learning Disability Services to the Chief Officer of the Aberdeen City Health and Social Care Partnership (HSCP) which will be set out in Annex 1, Part 2 B of their Integration Scheme;
- ii) consider and agree to the proposal that Aberdeen City Integrated Joint Board (IJB) hosts Grampian-wide inpatient and specialist Mental Health and Learning Disability (MHLDD) Services on behalf of Aberdeenshire IJB and Moray IJB;
- iii) note that NHSG will continue to fund any deficit arising from the inpatient and specialist Mental Health and Learning Disability Services delegated under this arrangement; and
- iv) note the proposals to amend the Integration Scheme for Aberdeen City and that it will be revised and submitted to Aberdeen City Council and NHSG to seek approval.

### **3. BACKGROUND**

#### **3.1. Operational Responsibility for Grampian Wide MHL D Services**

3.1.1 In April 2016, NHSG delegated the strategic planning and management of community-based Mental Health and Learning Disability Services (MHL D) to Aberdeen City, Aberdeenshire and Moray IJBs. Community based services include Adult Community Mental Health Teams, Older Adult Community Mental Health Teams, Substance Misuse Services and Learning Disability Community Teams. Moray IJB also has delegated authority for the inpatient services at Dr Gray's Hospital in Elgin (Ward 4) and Seafield Hospital in Buckie (Muirton Ward). Aberdeenshire IJB has delegated authority for inpatient services in community hospitals at Fraserburgh (Bruckley Ward), Inverurie (Ashcroft Ward) and Banchory (Scolty Ward).

3.1.2 The IJB currently has the responsibility for the strategic planning of delegated services. However, NHSG currently has responsibility for the operational management of Grampian-wide inpatient and specialist MHL D Services which includes the following:

- Inpatient and specialist services at the Royal Cornhill Hospital
- Inpatient and specialist services at Elmwood at Royal Cornhill Hospital
- Residential Community Rehabilitation Service at Polmuir Road
- Residential Forensic Community Rehabilitation Facility at Great Western Lodge
- Psychotherapy (outpatient)
- Eating Disorder Service (outpatient)
- Eden Unit (North of Scotland)
- Managed Clinical Network for Eating Disorders
- Adult Liaison Psychiatry Service
- Older Adult Liaison Psychiatry Service
- Unscheduled Care
- Rehabilitation Services (outpatient) for Adult Mental Health
- Forensic Services
- Perinatal Services
- Gender Identity Services
- Child and Adolescent Mental Health Service
- Business and Support Management Services across inpatient and specialist services

### **4 KEY MATTERS RELEVANT TO RECOMMENDATION**

#### **4.1 Finances for Grampian-wide MHL D Services**

4.1.1 The Net Budget for Grampian MHL D Services for 2020 to 2021 is £37M and NHSG Finance are forecasting a £1.8M overspend. The Grampian MHL D Services are also planning to achieve a 2% efficiency (£750,000) so the expected budget to be transferred by NHSG to cover the projected spend is £38M (subject to inflation and earmarked funds adjustments).

4.1.2 Given the financial pressures in the whole system there is an expectation that any service delegated is fully funded, so as not to place financial pressure on

the IJBs or the other partners who may need to pick-up a share of any overspend.

- 4.1.3 On 1<sup>st</sup> of April 2020, NHS Grampian plan to transfer the revenue budget to the IJBs and will ensure resource is available for the forecasted spend on Grampian-wide inpatient and specialist MHL D Services. There is currently a financial deficit within the inpatient and specialist MHL D services. NHS Grampian have agreed to underwrite any financial loss on inpatient and specialist MHL D Services for up to two financial years (from 1<sup>st</sup> of April 2020 to 31<sup>st</sup> of March 2022).
- 4.1.4 If a financial deficit remains at the end of this period, then after discussion and agreement with NHS Grampian, the three IJBs and the respective local authorities an agreed budget will be proposed for approval.
- 4.1.5 This option has been used by other areas when delegating services to provide some protection to the IJBs over the transition period. The Chief Officer for Aberdeen City IJB would have operational responsibility for the service and operational budget responsibility. This will allow time for the Transformation Board (Grampian MHL D) to develop a Transformation Programme Plan to deliver the strategic intent set out in the Grampian-wide Framework and secure a more sustainable model of care to better balance a population approach, person centred care and achieving best value.

## **4.2 Transition to Host Arrangements**

- 4.2.1 For a service or function to be delegated, Aberdeen City, Aberdeenshire and Moray IJBs, Aberdeen City, Aberdeenshire and Moray Councils and NHSG have agreed that this is a reasonable course of action. Paragraph 4.7 of the Integration Scheme provides for an arrangement whereby an IJB hosts delegated services on behalf of other integration authorities.
- 4.2.2 The Scheme of Integration already delegates the functions and services for all Mental Health and Learning Disability Services from NHSG and Aberdeen City Council to the Aberdeen City IJB. However, NHSG has not transferred the operational responsibility and budget for Grampian-wide inpatient and specialist Mental Health and Learning Disability Services.
- 4.2.3 NHSG recently made an undertaking to the Scottish Government that this will be done by the 1<sup>st</sup> of April 2020. In line with the transition of delegatory responsibility to the Chief Officer, Aberdeen City IJB, for the operational management and associated budget of the Grampian-wide inpatient and specialist MHL D Services, the proposal would then be for these services to be hosted by Aberdeen City IJB from 1<sup>st</sup> of April 2020 on behalf of Aberdeenshire and Moray IJBs.
- 4.2.4 In preparation for readiness, a Transitions Steering Group (Grampian MHL D) was established in December 2019 to ensure the effective governance, management, delivery and monitoring of Grampian-wide inpatient and specialist MHL D Services as we transition to host arrangements. There is representation from clinical, professional, service/business support and staff side across NHS Grampian and Aberdeen City, Aberdeenshire and Moray IJBs. The Transitions Steering Group (Grampian MHL D) has developed a Governance Framework to ensure clear lines of financial, clinical and care

governance and educational governance are in place across delegated community MHL D and hosted inpatient and specialist MHL D Services to ensure an integrated whole system approach.

- 4.2.5 Following transition to host arrangements, the IJB would continue to liaise with the relevant bodies across the North of Scotland and nationally in the provision of inpatient and specialist services (e.g. inpatient beds for Orkney and Shetland and the Eden Unit for the North of Scotland). The IJB will also continue to liaise with the relevant national bodies to purchase inpatient beds for medium secure at Rohallian Perth and inpatient services for young people in Dudhope Dundee.

#### **4.3 Changes to the Scheme of Integration**

- 4.3.1 A review of the Integration Scheme is currently being taken forward by the Chief Officers and it is planned to consult with the public on these amendments where appropriate before reporting to the Council, NHSG to seek approval. To date the majority of the changes are to reflect decisions that have already been adopted by the IJB, such as changes to their strategic plans or standing orders.
- 4.3.2 The Aberdeen City IJB will be required to amend the Scheme of Governance to delegate operational delivery and the budget of those services to the Chief Officer of the Aberdeen City HSCP.

### **5 SUMMARY OF IMPLICATIONS**

#### **(a) Corporate Plan and 10 Year Plan (Local Outcomes Improvement Plan (LOIP)) and Moray Integration Joint Board Strategic Commissioning Plan 2016 – 2019**

Working with partners to support people so that they can cope with, and where possible, overcome the health and wellbeing challenges they may face.

Ensuring that the right care is provided at the right place at the right time when people are in need. Ensuring that systems are as simple and efficient as possible.

#### **(b) Policy and Legal**

The revised Scheme of Integration ensures compliance with the legislative framework for the IJB.

#### **(c) Financial implications**

The net Budget for Grampian MHL D Services for 2020 to 2021 is £37M and NHSG Finance are forecasting a £1.8M overspend. The Grampian MHL D Services are also planning to achieve a 2% efficiency (£750,000) so the expected budget to be transferred by NHSG to cover the projected spend is £38M (subject to inflation and earmarked funds adjustments). NHS Grampian have agreed to underwrite any financial

loss on inpatient and specialist MHL D Services for up to two financial years (from 1<sup>st</sup> of April 2020 to 31<sup>st</sup> of March 2022).

There are no direct financial risks arising from the approval of the Strategic Framework. The Transformation Programme Plan will aim to ensure whole system collaboration to better balance a population approach, person centred care and secure best value.

**(d) Risk Implications and Mitigation**

The financial arrangement aims to mitigate the financial risk of the gap between the budget and actual spend trends for inpatient and specialist MHL D Services.

The development of a Performance Dash Board for Grampian-wide MHL D Services will ensure implementation of the 30 National Quality Indicators and other nationally and locally directed Key Performance Indicators to ensure the effective monitoring and reporting of community, inpatient and specialist MHL D Services to the respective NHSG and IJB Boards.

Risk 4 – The Sponsoring Group for all delegated hosted services is the North East System Wide Transformation Board to ensure cross system working across NHSG, IJBs and Council partners.

The development of a robust Governance Framework for Grampian-wide MHL D Services (community, inpatient and specialist) will ensure clarity of function, delegation and delivery of services across health and social care.

**(e) Staffing Implications**

The delegated functions will not lead to changes in the Terms and Conditions of staff, who will remain employed by the NHS Grampian, Aberdeen City Council, Aberdeenshire Council or Moray Council.

A change to line management arrangements will be for the Head of NHSG Mental Health and Learning Disability Services who will now report to the Chief Officer for Aberdeen City Health and Social Care Partnership (HSCP) and the Clinical Director/Medical Director for Mental Health and Learning Disabilities who will now report on operational matters to the Chief Officer for Aberdeen City HSCP. The Clinical/ Medical Director will also continue to report on professional medical matters and clinical governance to the Medical Director for NHSG. Both will join the Aberdeen City Health and Social Care Partnership Leadership Team.

The Medical Director and Executive Nurse Director in NHSG continue to remain responsible for the assurance of clinical and care governance across delegated and hosted Mental Health and Learning Disability Services (community, inpatients and specialist) on behalf of the 3 Integration Authorities and NHSG.

**(f) Property**

None directly related to this report.

**(g) Equalities/Socio Economic Impact**

The transition of NHSG inpatient and specialist MHL D Services to Aberdeen City IJB to host on behalf of the three Integration Authorities will have no direct impact on service users, carers, families or the community. The transition to host arrangements does not lead directly to any change to the current way services are planned and delivered. Aberdeen HSCP has completed an Equalities Human Right Impact Assessment Report which has been submitted through their committee services.

**(h) Consultations**

Consultation has taken place widely across the 3 Grampian IJB's and wider stakeholders, any comments received have been considered in writing this report.

**6 CONCLUSION**

**6.1 The MIJB is being advised of the transfer of budget responsibility for Grampian wide MHL D services to the Chief Officer of Aberdeen City IJB and to note the formal elements associated with this delegation.**

Author of Report: Kay Dunn, Lead Planning Manager (Grampian Mental Health and Learning Disability Review), Tracey Abdy

Background Papers: with author

Ref: